

Message Text

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INFO OCT-01 DRC-01 ISO-00 AID-20 CEQ-02 CIAE-00 COA-02

COME-00 DODE-00 EB-11 EPA-04 INR-10 IO-14 L-03 NSF-04

NSC-07 NSAE-00 PM-07 RSC-01 SS-20 SP-03 FEAE-00

CEA-02 EA-11 EUR-25 FRB-02 NEA-14 OPIC-12 TRSE-00

CIEP-02 LAB-06 SIL-01 SWF-02 OMB-01 OIC-04 PA-04

PRS-01 USIA-15 INT-08 AEC-11 AECE-00 SAM-01 STR-08

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TO SECSTATE WASH DC PRIORITY 3234

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PASS EPA, CEQ, COMMERCE

E.O.11652:N/A

TAGS: SENV, OECD

SUBJECT: OECD ENVIRONMENT COMMITTEE. 11TH SESSION,
JULY 1-3, 1974

REF: (A) ENV/A(74)2 1ST REVISION (DRAFT AGENDA)
(B) STATE 137763 (US PROPOSAL FOR TEXT OF MINISTERIAL
DECLARATION) (C) USOECD 15464 (REPORT ON JUNE 19 MEETING
WITH SECRETARIAT)

1. SUMMARY. SESSION LARGELY CONCERNED WITH PREPARATION
ENVCOM MEETING AT MINISTERIAL LEVEL, NOVEMBER 12-13,
1974. HIGHLIGHTS:(A) DRAFT OF MINISTERIAL DECLARATION
WHICH LEANS HEAVILY ON US TEXT PER REF (B) (SEE PARA 2
FOR NEW DRAFT TEXT, FOR APPROVAL BY COUNCIL. (B) TEN
ACTION PROPOSALS, OF WHICH EIGHT APPROVED. (TFP AND
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PPP PROPOSALS FOR FURTHER DISCUSSION SEP 11-12 SPECIAL

MEETING OF ENVCOM. SEE SEPARATE CABLE ON PPP.) (C) ENVIRONMENTAL IMPACT OF ENERGY. DECISION DEFERRED UNTIL CLARIFICATION OVERALL OECD ENERGY PROGRAM. (D) 1975 PROGRAM. LITTLE DISCUSSION OTHER THAN CONCERN OVER POSSIBLE BUDGETARY CUT OF 5-15 PER CENT. JULY 25 MEETING SECRETARIAT/PERM DELS WILL GO INTO DETAILS, US REQUESTED CABLE SOONEST ANY MODIFICATIONS POSITION PAPER ON 1975 PROGRAM. US DELEGATION LED BY HENRY BRODIE, SCI. END SUMMARY.

2. MINISTERIAL DECLARATION. ENV/MIN/74.6 1ST REVISION AND ADDENDUM. SPECIAL PANEL REVIEWED DRAFT, DRAWING HEAVILY ON US DRAFT PER REF(B). ENVCOM APPROVED TEXT, TO BE SUBMITTED TO COUNCIL SOONEST. USOECD NOTES THAT (A) NETHERLANDS DEL PRESSING FOR AMENDMENT TO PARA II OF PREAMBLE, TO TAKE ACCOUNT OF MEMBER-COUNTRY POSSESSION ADEQUATE ECONOMIC RESOURCES TO SAFEGUARD ENVIRONMENT. MISSION WILL INFORM SOONEST RE THIS MATTER (B) BRACKETS IN PARA 9 OF DECLARATION WILL BE COVERED BY FOOTNOTE STATING "PROPOSAL BY THE DELEGATION OF TURKEY SUPPORTED BY THE DELEGATION OF SPAIN". TEXT OF NEW DRAFT DECLARATION BEGINS. QUOTE:
THE GOVERNMENTS OF OECD MEMBER COUNTRIES:

I - RECOGNISING THAT INCREASING POPULATION, INDUSTRIALISATION AND URBANIZATION PLACE GROWING PRESSURES ON THE LIMITED ASSIMILATIVE CAPACITY OF THE ENVIRONMENT, AND ON THE FINITE STOCK OF NATURAL RESOURCES;

II - CONSCIOUS OF THE RESPONSIBILITY THEY SHARE TO SAFEGUARD AND IMPROVE THE QUALITY OF THE ENVIRONMENT BOTH NATIONALLY AND GLOBALLY AND AT THE SAME TIME TO PROMOTE ECONOMIC DEVELOPMENT;

III - NOTING THE UNIQUE CONTRIBUTION THE OECD CAN MAKE IN THIS FIELD;

IV - RECALLING THE DECLARATION ADOPTED AT THE FIRST UNITED NATIONS CONFERENCE ON THE HUMAN ENVIRONMENT HELD IN STOCKHOLM IN 1972, TO WHICH THEY UNANIMOUSLY SUBSCRIBE.

DECLARE THAT:

1. THE PROTECTION AND PROGRESSIVE IMPROVEMENT OF THE QUALITY OF THE ENVIRONMENT IS A MAJOR OBJECTIVE OF THE UNCLASSIFIED

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OECD MEMBER COUNTRIES.

2. THE IMPROVEMENT OF THE ENVIRONMENT SHOULD REFLECT AND PROMOTE A NEW CONCEPT OF ECONOMIC GROWTH THAT WILL TAKE INTO ACCOUNT ALL COMPONENTS OF THE QUALITY OF LIFE AND NOT ONLY THE QUANTITY OF GOODS PRODUCED. THEREFORE, ECONOMIC DEVELOPMENT POLICIES MUST BE PURSUED IN KEEPING WITH SOUND ENVIRONMENT POLICIES, BOTH HAVING THE EFFECT

OF IMPROVING HUMAN WELL-BEING.

(ALTERNATIVE TEXT PROPOSED BY THE BELGIAN DELEGATION:

"A NATIONAL ENVIRONMENT POLICY SHOULD, AS FROM NOW, BE AN INTEGRAL ELEMENT OF ANY FUTURE SOCIO-ECONOMIC POLICY SO AS TO ENSURE BALANCED DEVELOPMENT, THUS CONTRIBUTING TO THE IMPROVEMENT OF THE QUALITY OF LIFE.")

3. THE DEVELOPMENT, EXTRACTION, TRANSPORTATION, STORAGE AND USE OF ENERGY FROM EXISTING AND NEW SOURCES AS WELL AS OF OTHER SCARCE RESOURCES, SHOULD TAKE PLACE UNDER

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CIEP-02 LAB-06 SIL-01 SWF-02 OMB-01 OIC-04 PA-04

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CONDITIONS THAT SAFEGUARD ENVIRONMENTAL VALUES.

4. THEIR GOVERNMENTS WILL ACTIVELY SEEK TO PROTECT THE

ENVIRONMENT BY ENCOURAGING (I) THE PROMOTION OF NON-POLLUTING TECHNOLOGIES, (II) CONSERVATION OF ENERGY AND OTHER SCARCE RESOURCES, (III) INTENSIFIED EFFORTS TO RECYCLE MATERIALS, AND (IV) THE DEVELOPMENT OF SUBSTITUTES FOR SCARCE OR ENVIRONMENTALLY HARMFUL SUBSTANCES.

5. THEY WILL CONTINUE TO OBSERVE AND FURTHER REFINE, THE PPP AND OTHER AGREED GUIDING PRINCIPLES TO AVOID INTERNATIONAL ECONOMIC DISTORTIONS, AND WHERE DESIRABLE ENCOURAGE THE HARMONIZATION OF ENVIRONMENTAL POLICIES.

6. THEY WILL CO-OPERATE TOWARDS SOLVING TRANSFRONTIER POLLUTION PROBLEMS IN A SPIRIT OF SOLIDARITY AND WITH UNCLASSIFIED

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THE INTENTION OF FURTHER DEVELOPING INTERNATIONAL LAW IN THIS FIELD.

7. COMPREHENSIVE ENVIRONMENTAL PLANNING, INCLUDING THAT PERTAINING TO LAND USE SHOULD CONSTITUTE AN IMPORTANT ELEMENT OF GOVERNMENT POLICY.

8. IN ORDER TO PREVENT FUTURE ENVIRONMENTAL DETERIORATION, PRIOR ASSESSMENT OF THE ENVIRONMENTAL CONSEQUENCES OF SIGNIFICANT PUBLIC AND PRIVATE ACTIVITIES SHOULD BE AN ESSENTIAL ELEMENT OF POLICIES APPLIED AT THE NATIONAL, REGIONAL AND LOCAL LEVELS.

9. PARTICULAR ATTENTION SHOULD BE GIVEN TO THE RATIFICATION AND IMPLEMENTATION OF INTERNATIONAL CONVENTIONS FOR THE PROTECTION AND CONSERVATION OF THE ENVIRONMENT (WITH DUE REGARD TO THE SPECIAL CIRCUMSTANCES AND NEEDS OF THE DEVELOPING COUNTRIES OF OECD) TO THE DEVELOPMENT OF NEW CONVENTIONS.

10. THEY WILL EXTEND AND STRENGTHEN THEIR COOPERATION WITH OTHER INTERNATIONAL ORGANISATIONS AND OTHER COUNTRIES; GIVING PARTICULAR ATTENTION TO DEVELOPING COUNTRIES IN VIEW OF THEIR SPECIAL CIRCUMSTANCES AND NEEDS, IN SO DOING THEY ARE PREPARED TO MAKE THE BENEFITS OF OECD COOPERATION WITH RESPECT TO ENVIRONMENTAL IMPROVEMENT READILY AVAILABLE TO ALL COUNTRIES.
END QUOTE.

3. ACTION PROPOSALS, ENV/MIN(74)7 1ST REVISION AND ANNEXES. EIGHT OF TEN PROPOSALS APPROVED DECISION ON (A) PPP (SEE SEPARATE CABLE) AND (B) TFP PROPOSALS DEFERRED UNTIL SEP 11-12 ENVCOM SPECIAL MEETING (C) JAPANESE DEL PRESSED STRONGLY FOR AMENDMENT TO PPP ACTION PROPOSAL TO COVER SITUATIONS WHERE WELL ABOVE AVERAGE

STRINGENCY OF REGULATIONS HAS HIGH COST IMPACT ON NEW
INSTALLATIONS. US AND OTHERS SYMPATHIZED, BUT UNWILLING
TO ALLOW THIS BREACH IN GUIDING PRINCIPLES, PARTICULARLY
AS PART OF MINISTERIAL DECLARATION. SOME DELS,
LED BY CANADA, WITH JAPANESE NODDING AGREEMENT, SUGGES-
TED ABANDONING PPP ACTION PROPOSAL TO AVOID EMBARRASS-
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MENT. OTHERS (SCANDINAVIANS, NETHERLANDS, US ET ALIA),
FAVORED RETENTION. COMPROMISE WILL HOPEFULLY BE
FOUND SEP 11-12. (D) SPECIAL PANEL WORKED ON
TFP PROPOSAL, MAKING CONSIDERABLE PROGRESS, BUT NOT
ENOUGH TO REACH DECISION ON FINAL TEXT, TO BE DRAFTED
FOR SEP 11-12 ENVCOM SPECIAL MEETING.

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4. ENERGY AND ENVIRONMENT. ENV(74)19. COMMITTEE STRONGLY IN FAVOR PRIORITY EFFORT THIS FIELD, BUT UNABLE DEFINE ENVCOM INPUT UNTIL CLARIFICATION AVAILABLE ON PROCEDURES FOR OVERALL OECD ENERGY STUDY. US, WITH CONSIDERABLE SUPPORT, STRESSED NEED FOR (A) BETTER OECD COORDINATION OF COMPONENT PARTS OVERALL ENERGY PROGRAM (B) CONCRETE, PRACTICAL INPUT BY ENVCOM, RATHER THAN GENERAL GUIDELINES OF DOUBTFUL VALUE IN VIEW WIDELY VARYING MEMBER-COUNTRY ENERGY SITUATIONS. ENERGY ACTION PROPOSAL FOR MINISTERS, ALTHOUGH APPROVED IN OUTLINE STILL REQUIRES FILLING-OUT WITH MEMBER-COUNTRY SUGGESTIONS FOR PILOT AND CASE-STUDIES, IN GENERAL FRAMEWORK OVERALL OECD STUDY, WHEN COORDINATED. ENV(74)19 WILL BE REVISED IN ACCORDANCE WITH WRITTEN COMMENTS BY AUGUST 1 (US COMMENTS SUBMITTED).

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5. 1975 PROGRAM AND BUDGET. ENV(74)17, ENV(74)18 ONLY CURSORY DISCUSSION, OWING TO LACK OF TIME. COMMITTEE CONCERNED ABOUT SECRETARIAT'S FORECAST OF LIKELY 1975 BUDGETARY CUT SOMEWHERE BETWEEN 5 AND 15 PERCENT LEVEL, WHICH MEMBERS THOUGHT UNREALISTIC IN VIEW HIGH IMPORTANCE ATTACHED TO OECD WORK ON ENVIRONMENT.

6. NO DISCUSSION ON (A) ENV/MIN/74.5 - MAJOR ENVIRONMENTAL POLICY ISSUES (B) ENV(73)33 1ST REVISION AND ADDENDA - REPORT ON ENVIRONMENTAL STANDARDS (FOR DERESTRICTION) (C) ENV(74)20. DISTORTIONS IN INTERNATIONAL TRADE FROM ENVIRONMENT CONTROL MEASURES. WRITTEN COMMENTS ON (A) AND (B) REQUIRED AUGUST 1. ON (C), US PROPOSED INCLUSION OF STUDY IN WORK-PROGRAM, COUPLED WITH INDUSTRY POLLUTION CONTROL COST STUDIES.

7. SPECIAL MEETING OF ENVCOM SEPT.11-12. AGENDA WILL BE CABLED WHEN AVAILABLE.
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